## DEFENSE INSTITUTE OF INTERNATIONAL Legal Studies

ANNUAL REPORT FISCAL YEAR 2014

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THIS PROGRAM HAS MADE A DIFFERENCE IN MY LIFE -IT OPENED MY MIND TO NEW IDEAS. NOW, I HAVE MANY MORE

DIILS LCHR Course Director John Phelps and a Participant



DIILS International Operations Officer and a Course Participant share a Light Moment after Graduation.

# VIEWPOINTS TO CONSIDER.

~ Egypt

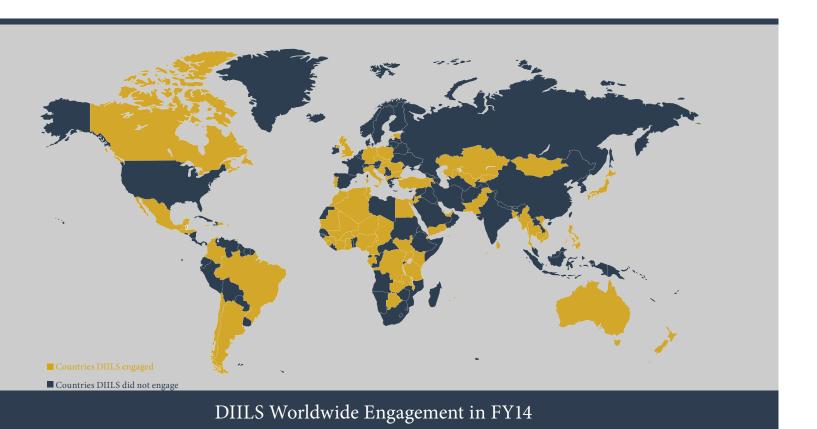
The Defense Institute of International Legal Studies (DIILS) is the lead U.S. defense security cooperation resource for professional legal engagement with international military service members and related civilians globally. The goal of DIILS engagement is to strengthen partner nation legal capacity through activities that promote equitable and accountable defense and military justice sectors, civilian control of the military, enhanced compliance with human rights standards and international humanitarian law, democracy, and democratic rule of law.

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The purpose of this annual report is to better inform stakeholders, policymakers, and others interested in the DIILS mission and capabilities on the full spectrum of DIILS global legal engagement activities from October 2013 through September 2014.

"I really appreciated the opportunities provided by the United States of America and pray for universal peace and unity. God Bless the United States Government"

## **DIILS Core Competencies**

- logistical challenges.
- of opinion.
- - Border Security
  - Combating Corruption
  - Combating Terrorism
  - Developing a Professional Military
  - Domestic Operations (including Humanitarian Assistance and Disaster Relief (HA/DR))
  - Human Rights

~ Sierra Leone

• Proven expertise in international human rights law, law of armed conflict/international humanitarian law, comparative military justice, legal aspects of combating international financial crimes, corruption, combating terrorism, and peace support and stability operations.

Capability to execute near-term and sustained legal engagement through assessment of international partner legal capacity and education and training activities in the United States and globally in designated partner nations, including locations that may present physical and

Renowned expertise in rule of law curriculum development that supports and advances adherence to international norms, recognizes and respects cultural sensitivities and encourages diversity

• Authoritative curriculum and engagement tools to address legal topics within these themes:

- Maritime Law Enforcement
- Military Criminal Justice
- Military Operations (e.g., Law of Armed Conflict (LOAC) and Rules of Engagement (ROE))
- Peacekeeping
- Security Sector Governance

## Mobile Programs UNITED STATES AFRICA COMMAND



Countries DIILS did not engage

#### DIILS Engagement in AFRICOM FY14

Legal engagement and rule of law challenges in the Africa Command (AFRICOM) Area of Responsibility (AOR) are diverse and persistent. They include internal and sub-regional conflicts, the destabilizing influence of organized armed groups and violent extremist organizations, the acute development requirements of post-conflict and post-autocratic societies, pervasive resource constraints despite an abundance of natural resources, degraded governance institutions, entrenched corruption and widespread impunity, sexual and gender-based violence, porous land and maritime borders, and large under-governed/ungoverned spaces.

In FY14, DIILS conducted 37 engagements involving 16 countries within the AFRICOM AOR. They covered a wide range of subjects, including the law of armed conflict and human rights, operational legal advising, cyber-terrorism and cyber-crime, military justice systems, military legal modernization, ethics and anti-corruption, inspector general and military justice investigations, and maritime enforcement and security operations. These 37 engagements included 32 in-country mobile seminars and workshops, one Continental United States (CONUS) seminar with Morocco, one legal capacity-building coordination meeting in the Democratic Republic of Congo (DRC), and participation in two AFRICOM-sponsored regional military legal fora in Malawi and Italy and one AFRICOM-sponsored exercise in Ghana conducted under the Africa Maritime Law Enforcement Partnership (AMLEP) program.

In FY14, DIILS legal Defense Institution-Building (DIB) in Africa focused on three mission sets: supporting the Botswana Defense Force (BDF) effort to modernize its statutory and regulatory authorities; working with the Guinean military on implementing its strategy to functionally enhance its military justice system; and promoting sub-regional and national implementation of the 2013 Yaoundé Code of Conduct on maritime enforcement and security cooperation in the Gulf of Guinea. Unfortunately, the Ebola epidemic in West Africa resulted in postponement of scheduled DIB engagements on military justice in Guinea and regional maritime security in the Gulf of Guinea.

In Botswana, DIILS conducted three workshops on modernizing the military legal authorities with the BDF legislative drafting committee and their Ministry of Justice legal advisors. The workshops focused on a broad range of issues the committee was seeking to address through legislation, including operational authorities, military justice, personnel administration and discipline, and gender integration. For these engagements, DIILS' teams of experts included representatives from the DIILS staff, the North Carolina National Guard (the National Guard's State Partnership Program partner for Botswana), the U.S. Air Forces Africa Office of the Staff Judge Advocate, and the U.S. Army Office of the Judge Advocate General.

DIILS conducted four International Military Education and Training (IMET) seminars in FY14, focusing on military justice in Cote d'Ivoire, maritime operational law in Comoros, and the application of the Law of Armed Conflict (LOAC) and Human Rights law in operational settings for Mali and Ghana. In support of the Global Train and Equip Program, a.k.a. "Section 1206", DIILS conducted a dozen Human Rights seminars for military units in Burkina Faso, Burundi, Chad, Kenya, Mauritania, Niger, Nigeria, and Uganda. Finally, DIILS welcomed six representatives of the Kingdom of Morocco to the United States for a CONUS seminar on cybersecurity and cybercrime. This engagement, which involved briefings and visits with cyber experts from the departments of Defense and Justice, the Federal Bureau of Investigation and other U.S. Government and non-governmental entities, was funded by the Combating Terrorism Fellowship Program (CTFP).

"The training on International Human Rights was very helpful because we have a big challenge in my countrymany insurgents. So this topic was timely and greatly enhanced my understanding. What I learned here will be put to use right away when I return to my country."

#### FOCUS ON THE DEMOCRATIC REPUBLIC OF CONGO (DRC)

Since 2008, when the Department of State funded DIILS to develop and implement a program to combat impunity for sexual and gender-based violence committed by the Congolese Armed Forces (FARDC), DIILS has conducted engagements in every military region in the DRC. DIILS seminars have focused on the rule of law and disciplined military operations, respect for legitimate civilian authority, military justice, human rights and international humanitarian law, international criminal law, war crimes/crimes against humanity, investigation procedures, ethics and combating corruption, and sexual and gender-based violence. To date, DIILS has organized or integrated its legal expertise into 182 programs reaching 10,793 FARDC personnel.

~ Nigeria

# FOR R ARTIER

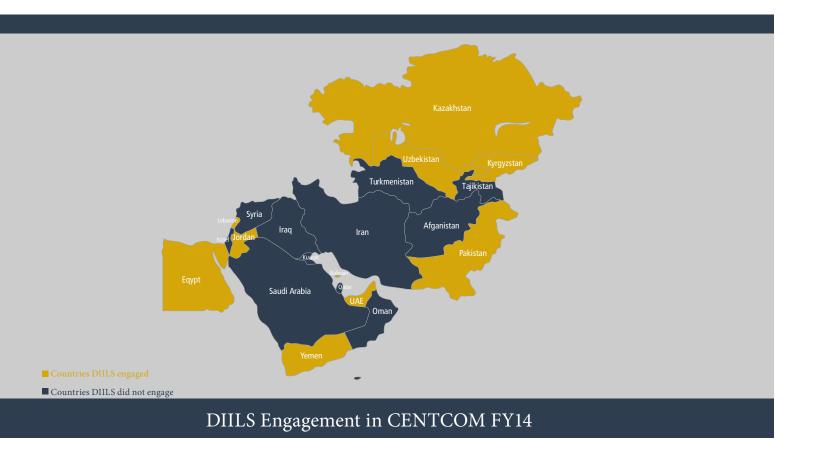


### Congolese soldiers complete DIILS Rule of Law course

DIILS work in the DRC is ongoing, but securing personnel for such an intensive effort has become more difficult in the current budget environment. This is taking place just as DIILS is beginning to implement the recommendations of the Global Center's 2013 strategic review of our approach in the DRC. The new approach consists of workshops on the application of the law and on mission-essential tasks that all magistrates and operational legal advisors must master before successfully fulfilling their respective duties. This skills-based phase is an evolution from DIILS initial seminars, which focused on raising familiarity with the law among general purpose forces of the FARDC. DIILS has developed engagement materials for one of the new workshops, the Magistrate Basic Course, which will be deployed in FY15.

FARDC military justice personnel in Kinshasa and in the field frequently point to DIILS seminars as a catalyst for positive change. Recently, the Congolese National Assembly directed the top FARDC military justice official to update the military code, so as to ensure compliance with international legal norms. As FARDC operational commanders become aware of these norms after attending DIILS seminars, allegations of human rights violations by their troops are being investigated and prosecuted with increasing regularity. DIILS work to end impunity within the military ranks has had a deterrent effect: During the 2013 military offensive to oust the M23 rebel group operating in the province of North Kivu, no allegations of human rights violations were reported.

#### UNITED STATES CENTRAL COMMAND



Continuing instability in the Middle East created by the Syrian Crisis, an upsurge of violence in Iraq, the drawdown in Afghanistan and unrest throughout the region led to the postponement and cancellation of several DIILS engagements in the Central Command (CENTCOM) AOR. Still, a number of events were conducted that advanced rule of law and helped contribute to stability and democratic growth.

DIILS conducted several engagements on land and maritime border issues. These engagements addressed the complex human rights issues raised by large numbers of refugees becoming dependent on the Lebanese government, not only for economic support, but also for security. In an effort to strengthen the legitimacy of the Lebanese Armed Forces (LAF), DIILS conducted engagements aimed at bolstering institutional safeguards against corruption in the armed forces and increasing understanding of how to operate within the laws governing armed conflict. Shortly after the conflict with Islamic rebels erupted in Lebanon, DIILS conducted a LOAC and Human Rights engagement for the LAF that emphasized the importance of LOAC and Human Rights compliance in combating insurgent groups whose stated intent is to destroy rule of law.

## sharing environment."

DIILS hosted an engagement with mid-level and senior Egyptian military officials engaged in land and maritime border security, to address the complex and vital legal framework that must be established to secure a nation's borders. The engagement included interaction with U.S. Department of Homeland Security officials and a visit to U.S. Coast Guard Station Boston, where they observed how the U.S. establishes effective maritime border security that is compliant with international and national law, as well meeting human rights requirements.

With violence and tensions in the region continuing to intensify, the number of refugees streaming into Jordan rose dramatically. DIILS engagements in Jordan addressed the human rights, refugee and use of force issues that the Jordanian armed forces will need to implement in order to meet the challenges created by the ever-increasing regional violence.

As Yemen continued to struggle with domestic instability and terrorism, DIILS conducted an engagement that emphasized human rights and rule of law principles in counterterrorism and counterinsurgency operations. The DIILS engagement addressed a wide range of issues, to include child-soldiers, rules of engagement, human rights and the legal framework for the use of force. It helped Yemeni officers appreciate the requirement for compliance with international norms and the tactical and operational benefits of compliance with rule of law.

The United Arab Emirates, by virtue of its strategic location on the Persian Gulf and the Strait of Hormuz, routinely faces significant maritime border security challenges. DIILS addressed these issues in an engagement for Emirati naval officers who operate in an often tense maritime environment. The DIILS team of Navy and Coast Guard judge advocates experienced with operations in these waters addressed the difficult legal and operational challenges of maritime operations, and, in particular, the legal issues created by Iranian actions. The engagement gave the Emiratis a fresh perspective on legal solutions to operations in these waters.

"In short, an outstanding learning and knowledge-~ Pakistan

#### UNITED STATES EUROPEAN COMMAND



#### DIILS Engagement in EUCOM FY14

In furtherance of European Command (EUCOM) priorities for legal engagement, DIILS continued to focus on partner nations' deploying forces and on efforts to combat corruption. DIILS conducted a second annual anti-corruption program in the U.S. with the Czech Republic. The U.S. Ambassador in Prague and Czech legal officials praised this program as a model for shaping future anti-corruption enhancements to their judicial sector.

Although the U.S. and Czech Republic have different legal systems, Czech legal experts have been looking for inspiration in other countries. The DIILS program, which enabled them to discuss criminal procedure - and not only corruption cases - with U.S. experts, as well as observe courtroom proceedings, enhanced their understanding of the advantages and disadvantages of many different laws, regulations, and institutional structures that Czech law experts are considering for the way ahead.

As a result of this engagement, the participants identified several areas where the Czech Republic could learn from the U.S. system: creation of independent ethics commissions or general inspections, introducing the principle of opportunity into the Czech legal system, requiring financial disclosures from public figures (and effectively punishing any failure to do so), ensuring whistleblower protection, simplifying decision and sentencing procedures for judges, enabling and supporting changing



U.S. DOCTRINE, WHICH **ACTUALLY APPLIED** so **SUCCESSFULLY** 

Participants use voting system for a Class Exercise

# IT WAS GRATIFYING TO SEE WE LEARN IN THEORY, IN OTHER COUNTRIES.

~ U.S. participant commenting on an international presentation professions (among police, prosecutors, judges, and possibly lawyers) through changes in the hiring and appointment system, and ensuring the independence of prosecutors. Finally, the possibility to plead guilty before a judge, or enable police and prosecutors to offer plea bargains to suspects, would be an important improvement to the Czech process.

The following EUCOM countries attended DIILS new resident course, "Legal Aspects of Defense Support of Civil Authorities" (LADSCA) in Newport: Albania, Armenia, Kosovo, Latvia, Macedonia, and Montenegro. The course highlights the operational and legal challenges attendant to all types of domestic operations. It emphasizes the benefits of interagency and inter-service cooperation in military/ defense support to civil authorities, the legal authorities for such actions, and the need for continuous preparations in areas, such as humanitarian assistance, disaster relief, and combatting terrorism.

DIILS conducted "Section 1206" human rights seminars in Bulgaria, Croatia, Czech Republic, Hungary, and Romania. These Congressionally-mandated seminars focus on promoting observance and respect for human rights and fundamental freedoms and respect for legitimate civilian authority. DIILS Human Rights seminars for units receiving U.S. assistance under this authority include elements on international human rights and international humanitarian law standards, civilian control of the military, the importance of developing rules for the use of force (RUF) in performing security and law enforcement functions, and developing and implementing ROE for military operations.

#### UNITED STATES PACIFIC COMMAND



Countries DIILS did not engage

DIILS Engagement in PACOM FY14

DIILS continued to execute multilateral and bilateral DIB engagements with priority countries in the Pacific Command (PACOM) AOR. These include mil-to-mil discussions on international law and human rights in Burma, and an anticorruption program in Thailand.

In Burma, DIILS continued to build on the 2012 Human Rights Dialogue. In FY14, DIILS conducted one engagement in Burma, where military judge advocates discussed international human rights norms with a small group of officers from the Tatmadaw, the Burmese name for the military, including Defense HQ staff lawyers and educators from several defense schools.

In Thailand, the International Narcotics and Law Enforcement Affairs (INL) -funded seminar focused on investigating and prosecuting public sector corruption, in support of U.S. efforts to enhance Thailand's criminal justice system. Participants included officials from U.S. and Thai government agencies, as well as U.S. embassy representatives from the INL office.

DIILS conducted a seminar to enhance interagency border security capacity in Bangladesh, at the request of the U.S. country team in Dhaka. It focused on preventing the illicit flow of persons and goods. The broad participation from Bangladesh and the U.S. reinforced the notion that border security is inherently an interagency issue. Participants included regional directors of Border Guards Bangladesh, the Judge Advocate General of the Bangladesh Coast Guard, commanding officers of Bangladeshi navy ships, a representative from the Ministry of Home Affairs, the Deputy Director of Security of the Port of Chittagong, and Bangladesh Army officers from the Infantry, Artillery, Signals, Military Intelligence, Special Forces, and Judge Advocate branches. U.S. participation included the Department of Justice, (Drug Enforcement Administration) and the Department of Homeland Security (Customs and Border Protection and the Coast Guard).

"Those of us from the Common Law tradition have benefitted from learning about Civil Law. With this knowledge, we can identify gaps and make the proper changes to our legal systems."

DIILS conducted two exchanges on human rights/international humanitarian law and military justice with the Royal Cambodian Armed Forces (RCAF) in support of Cambodian efforts to develop a professional military under civilian control that respects the rule of law and international human rights. Both programs were well attended across all branches of the RCAF (Royal Cambodian Army, Air Force, Navy, and Gendarmerie). The military justice exchange was especially timely, as the RCAF is revising its military justice authorities for the first time since the restoration of the Kingdom of Cambodia in 1993.

DIILS conducted a DIB engagement in Manila with the Armed Forces of the Philippines Human Rights Office (AFP HRO). As a follow-on to a previous curriculum development conference, DIILS and AFP HRO discussed ideas for developing a human rights seminar for officers at the unit level, for units operating in areas generating the greatest number of human rights allegations. While the

~ Tanzania



DIILS Resident Program Director Bill Aseltine Works with a Participant

...A COMMANDER MUST CONDUCT BATTLE UNDERSTANDING THE AREAS OF ADVANTAGE HE CAN PURSUE WITHOUT CAUSING UNREASONABLE HARM TO SOCIETY, THE ENVIRONMENT, HERITAGE, AND MEANS OF LIVELIHOOD.

~Botswana

DIILS event focused mainly on Philippine law, the U.S. presentation on Haditha demonstrated that respect of human rights and international humanitarian law is a concern of all militaries, and that professional militaries thoroughly investigate all allegations and hold accountable those who are responsible for wrong-doing.

DIILS conducted its second annual regional workshop in Sydney in conjunction with Australia's Asia Pacific Centre for Military Law (APCML) and the Ministry of Defense of New Zealand. This year, the focus of the Oceania Engagement Series was on cyber and emerging technologies. APCML funded the conference facilities, receptions, 45 participants, and 15 presenters (and support staff). Attending nations included Australia, Bangladesh, Timor Leste, Cambodia, China, Indonesia, Jordan, Kiribati, Laos, Malaysia, Nauru, New Zealand, Pakistan, Philippines, Samoa, Thailand, Tonga, United Kingdom, United States, Vanuatu, and Vietnam.

The workshop focused on regionally relevant issues associated with the use of drones or autonomous robotics in maritime operational law enforcement, fisheries, navigating the challenging laws surrounding their use, as well as building interagency capabilities in Humanitarian Assistance/ Disaster Relief. Each country had an opportunity to present its challenges in the areas of Cyber and Emerging Technologies. The multilateral team (American, Australian, and Kiwi) of U.S. Attorneys, operators, and subject matter experts from DIILS, APCML, PACOM, and the Coast Guard collaboratively planned, developed, and implemented all aspects of the workshop.

DIILS also conducted a Maritime Domain Awareness (MDA) engagement in Kiribati. This subregional event was an interactive maritime operational law workshop for military and civilian operators, planners, and legal advisers from Oceania. This program is an off-shoot of the DIILS Oceania Engagement Series, discussed above, where the consensus emerged for a need to address more specific legal issues in a smaller forum. The Kiribati workshop focused on achieving MDA in the Western and Central Pacific through interagency cooperation, with emphasis on enforcement and prosecution of human trafficking. The Ministry of Foreign Affairs of Kiribati hosted the workshop, providing meals and conference facilities, while the United States funded the participants from Papua New Guinea, Solomon Islands and Tuvalu.

#### UNITED STATES NORTHERN COMMAND

In coordination with the Northern Command (NORTHCOM) Staff Judge Advocate, DIILS planned ten FY14 engagements with the Mexican military on military justice advocacy, operational law, human rights, and border security. These engagements were designed to support the Mexican military's effort to enhance its effectiveness as a disciplined military force, operating within the principles of rule of law and human rights as they engage and counter drug cartels and other violent groups operating on their territory. Moreover, the trial advocacy programs were designed to facilitate the transformation of the Mexican military justice system to a model that more closely resembles the U.S. (accusatorial) system, and to enhance its efficiency, transparency and effectiveness. Unfortunately, all ten programs were postponed for reasons beyond the control of DIILS or NORTHCOM. Most have been tentatively rescheduled in FY15.

#### UNITED STATES SOUTHERN COMMAND

In FY14, DIILS continued to work with U.S. strategic partners in Central and South America on a variety of military legal issues including human rights, military justice reform, border security and operational law.

A DIILS maritime law expert (U.S. Coast Guard) and the Fleet Judge Advocate for U.S. Naval Forces Southern Command/4th Fleet conducted a Subject Matter Expert Exchange (SMEE) with Brazilian Navy lawyers. The SMEE, which was designed to foster greater understanding and cooperation between the maritime forces of the two nations, focused on the role of maritime operational lawyers, professional development of maritime operational lawyers, maritime law enforcement and security operations, the United Nations Convention on the Law of the Sea, and interagency cooperation.

In Colombia, DIILS conducted nine seminars on military justice trial advocacy, International Humanitarian Law (IHL) and International Human Rights Law (IHRL), operational law for peace and stability operations, and operational law for Special Forces personnel involved in combating groups, such as FARC, that are engaged in transnational crime, terrorism, insurgency and narco-trafficking. DIILS also conducted a seminar for current and rising military and civilian leaders enrolled at the Colombian War College, focused on the interplay of law, strategy and ethics in post-conflict environments. DIILS programs in Colombia promote the conduct of military operations against the FARC and other violent groups in a manner consistent with international law, a professional military justice system that protects the rights of civilians and military members, and planning for the potential mission of Colombian military forces in a post-FARC environment.

In Central America, DIILS engagements focused on the challenges facing the defense sector, such as well-armed and increasingly violent narco-trafficking groups. In Belize, DIILS conducted two engagements on land and maritime border security and combating defense sector corruption. In Honduras and Guatemala, DIILS continued to build institutional awareness and respect for international law in the conduct of operations. DIILS conducted bilateral workshops in these countries on comparative approaches to ensuring adherence to IHL and IHRL across a broad spectrum of domestic and international military operations.



Countries DIILS engaged Countries DIILS did not engage



### DIILS Engagement in NORTHCOM and SOUTHCOM FY14



Resident Course Participants on a Field Studies Program in New York City

## **Resident Programs**

The multinational resident courses DIILS conducts at Naval Station Newport address the legal aspects of a broad range of military operations. These include UN Peacekeeping, counter-insurgency, maritime and land border security, and defense support of civil authorities in response to humanitarian disaster or public security threats. Each of the seven courses includes visits to cultural and historical sites in nearby cities, such as Boston, New York or Washington, D.C. Through these visits, which include hands-on tours, as well as meetings with U.S. and UN officials, resident course participants can better understand the context for topics discussed in seminar. In 2014, 168 participants came to Newport to attend 42 weeks of resident course instruction.

In July 2014, DIILS inaugurated a new resident course: "Legal Aspects of Defense Support of Civil Authorities" (LADSCA). It examines how armed forces can support civil authorities in ways consistent with democratic rule of law, protection of human rights and reasonable use of force. LADSCA covers military support of law enforcement, including counterterror operations, public security operations, humanitarian assistance and disaster response/relief, as well as issues related to countries assisting other countries with law enforcement-led counterterrorism operations. LADSCA has also been approved for Combating Terrorism Fellowship Program (CTFP) funding.

DIILS updated and improved other resident programs based on emerging trends and suggestions from Geographic Combatant Commands (GCC) and alumni. Here are some highlights:

- simulated competitive bidding process.
- Stability Operations.
- Legal Advisor during their visit to New York City.
- with one offering in March, 2015.

DIILS continued to present one-week Rule of Law seminars in support of other DoD security assistance education and training providers. The DIILS Naval Reserve unit completed a comprehensive review and update of the curriculum for these seminars. DIILS conducts them with the support of its Navy Reserve unit, the Naval Justice School, and the Air Force JAG School. Seminars were conducted at the Coast Guard's International Maritime Officers Course (IMOC), the Inter-American Air Forces Academy (IAAFA), the Naval Small Craft Instruction and Technical Training School (NAVSCIATTS), and the Navy's International Surface Warfare Officer's School (ISWOS). DIILS also offers a one-hour human right primer at the Defense Institute for Security Assistance Management (DISAM) Overseas Course for security cooperation officers preparing to deploy to embassies overseas.

The "Stability Operations: Rule of Engagement and Rules on Use of Force Afghanistan" (SOLARA) resident course was offered for the last time in July 2013. This two-week course offered the latest lessons learned and real-world legal challenges faced by U.S., ISAF, NATO, and other forces combating terrorism in Afghanistan, with emphasis on developing and implementing rules of engagement and

 Legal Aspects of Combating Corruption course (LCC) added a new exercise on procurement procedures that requires participants to review bid documents to find evidence of corruption in a

• Law of Armed Conflict and Human Rights course (LCHR) added new presentations on Gender Mainstreaming, Impact of Climate Change, Human Rights in Intelligence, and Security and

• International Law of Military Operations course (ILOMO) participants received a briefing on Rules of Engagement from the United Nations Department of Peacekeeping Operations Military

• The Military Law Development Program (MLDP) provides legal advisor participants with an extended (10 week) program that covers all aspects of the DIILS resident course curriculum. Plans are being made to include a visit to the Pentagon in future MLDP visits to Washington, D.C.

• Legal Aspects of Combating Terrorism course (LCT) will continue as a CFTP invitational course

rules for the use of force. Some of the SOLARA course content was incorporated into the new threeweek "Legal Aspects of Defense Support of Civil Authorities" (LADSCA) course. SOLARA remains available as a mobile course.

## Maritime Security

Since 2006, pursuant to an agreement between the Departments of Defense and Homeland Security, the DIILS staff has included a U.S. Coast Guard (USCG) judge advocate. In 2014, consistent with the President's strategic guidance to focus on security in the Pacific region, an additional agreement was signed. It provides for the assignment of a second USCG judge advocate to DIILS. These two international operations officers enable DIILS to respond to an increasing demand for engagements related to maritime security, safety and domain awareness.

In 2014, the DIILS Coast Guard judge advocates supported multilateral engagements in Oceania and bilateral engagements with island nations in the Indian Ocean and the Mediterranean Sea, including the Union of the Comoros and the Republic of Malta. They focused on the United Nations Convention on the Law of the Sea and on the legal aspects of combating maritime security threats, such as trafficking (narcotics, persons), alien migrant interdiction, and detention operations related to maritime law enforcement.

The USCG officers also serve as the Model Maritime Service Code (MMSC) program coordinators. The MMSC program supports countries seeking to codify a maritime service in law or establish a code of law to be enforced by a maritime service. The MMSC program enables maritime nations to strengthen their naval and coast guard institutions in order to increase their effectiveness in border security, national defense, counter-terrorism, maritime law enforcement, search and rescue, merchant marine safety, aids to navigation, and environmental protection.

Further, DIILS supports a key USCG homeland security objective to achieve compliance with international requirements for port security that were implemented in response to the events of September 11, 2001. At that time, the U.S. determined that many ports did not maintain effective antiterrorism and security measures, and that cargo and vessels transiting through these ports to the U.S. posed an increased security risk. Each DIILS maritime program includes discussions of maritime law enforcement and coastal and port security, with emphasis on the International Ship and Port Facility security (ISPS) Code.



DIILS LCHR Participants and former international tribunal prosecutor Peggy Kuo

## Curriculum Development

Curriculum development is an essential component of the DIILS expeditionary business model. The curriculum library enables DIILS staff and adjuncts - experts with relevant operational experience - to deliver uniformly high-quality instruction across the globe. The library contains engagement materials that address legal topics within these themes:

- Military Operations (e.g. LOAC & ROE)
- Human Rights
- Domestic Operations (including HA/DR)
- Combating Terrorism
- Border Security
- Maritime Law Enforcement

Curriculum for DIILS mobile programs and resident courses is developed by a curriculum department consisting of three civilian attorneys with military legal experience and/or legal teaching experience, along with input from DIILS program staff (e.g., resident course managers, regional program directors, and international operations officers), and adjunct faculty who are subject matter experts.

"The [country's] in-class presentation about the 60 years of conflict in their country and their problems with human rights abuses gave me hope that we could also overcome the obstacles in my country."

Pursuant to consultations with the GCCs, country teams, and leading subject-matter experts, in FY14 DIILS updated and created new curriculum on the topics of use of force by States, rules of engagement, detention in peacetime and armed conflict, status of forces agreements, child soldiers, and international human rights agreements.

The Curriculum Department continues to incorporate more interactive teaching tools into DIILS curriculum. These include computer-based games similar to Jeopardy, Concentration, and Wheel of Fortune, with the content tailored to specific legal topics. DIILS also expanded our video library to over 90 short segments. They are designed for instructors to illustrate key legal rules and related concepts. The TurningPoint<sup>®</sup> audience response system and the video illustrations have consistently increased participant attention, comprehension, and retention, as well as stimulating increased discussion in DIILS engagements and courses.

The issuance of a new DIILS curriculum instruction in 2014 sets the standard for curriculum resources produced in-house, provides for continuous assessment of curriculum by staff and adjunct faculty, and establishes a procedure for ensuring that Curriculum Department work is focused on developing resources most in demand within the Security Cooperation community.

- Combating Corruption
- Peacekeeping
- Military Criminal Justice
- Developing a Professional Military
- Security Sector Governance

~ South Sudan



Participants in a Resident Course in Newport

EVERYONE HAS FREEDOM HERE! EVERYONE FROM ALL OVER THE WORLD SEEMS TO LIVE HERE COMPATIBLY. IN SPITE OF RACE AND RELIGION, YOU CAN LIVE TOGETHER. I FOUND THAT INSPIRING AND HOPEFUL.

~South Sudan

## Conclusion and Way Ahead

DIILS continues to set the global standard for defense-sector professional legal engagement and education. During FY14, we revised the visual platform for our engagement resources. The new, interactive presentation template features a more impactful format, with icons on each slide linked to libraries of reference materials, videos, and discussion problems, including custom-designed instructional games and real-world scenarios that illustrate the learning objectives through practical applications. Combined with increased integration of electronic polling within each presentation, these features support a more effective adult learning environment, enhance "student" participation in exchanges of ideas, and accelerate the rapport-building process among the international participants and between the participants and the DIILS team.

In the Democratic Republic of Congo, we are beginning to see the results of our intensive, multi-year train-the-trainer program, focused on enhancing rule-of-law awareness. Congolese military officers now lead and teach these seminars that once required teams of U.S. instructors. Resources permitting, DIILS plans to focus on the next phase of the DRC engagement strategy; building a self-sustaining military justice capacity, with a cadre of investigators, prosecutors, defense counsels, and magistrates who practice their profession and train their successors, effectively reducing the climate of impunity that pervaded the DRC when DIILS engagement there first began in 2007.

The new resident course deployed in 2014, Legal Aspects of Defense Support of Civil Authorities, proved to be an apt addition to the DIILS resident course line-up, as an increasing number of nations face civil unrest, natural disasters, and other situations that require the armed forces to support law enforcement in domestic operations. DIILS continues to coordinate with combatant commands and country teams to ensure we offer courses that are relevant to the evolving security environment and the attendant legal challenges of the modern battlespace.

The staff (19 civilians, 8 military officers, and 6 contractors) executed 101 mobile events and 8 resident courses in FY14, reaching nearly 9,000 participants. The most significant growth area for DIILS has been in human rights, where DIILS is the provider of choice for compliance with congressional requirements. As the U.S. provides global training and equipment assistance to partners engaged in counterterrorism under the Global Train and Equip Program (Section 1206) and other similar authorities in the twelve hundred section of title 10, DIILS is being called upon to deliver an increasing number of "human rights elements" that enable the Department to comply with the law.

Looking to the future, DIILS will continue to emphasize quality engagement. Given our small staff and limited resources, we will continue to streamline internal processes and work with our partners to suggest improvements that could further enhance DIILS agility and responsiveness. We will continue to engage and educate international partners in support of the National Security Strategy, the Guidance for Employment of the Force (GEF), GCC theater priorities, and DOS regional strategies.

Steven B. Weir Colonel, United States Army Director

## DIILS Schedule FY14

ΤΟΡΙϹ	COUNTRY	PARTICIPANTS
Military Legislative Reform (1)	Botswana	26
Military Legislative Reform (2)	Botswana	24
Military Legislative Reform (3)	Botswana	24
1206 Human Rights Seminar	Burkina Faso	20
1206 Human Rights Seminar	Burundi	64
1206 Human Rights Seminar	Chad	19
Maritime OPS law	Comoros	23
Military Justice	Cote d'Ivoire	29
Rule of Law (ROL)	DRC	31
Anti-Corruption/Ethics (ECL)	DRC	31
Rule of Law (ROL) 1 of 2	DRC	844
Rule of Law (ROL) 2 of 2	DRC	843
IG Investigations	DRC	61
Rule of Law (ROL) 1 of 2	DRC	1181
Rule of Law (ROL) 2 of 2	DRC	1180
Ops Law Advisor Course	DRC	78
Rule of Law (ROL) - Lion Rouge	DRC	45
Rule of Law (ROL) 1 of 2	DRC	54
Rule of Law (ROL) 2 of 2	DRC	53
Rule of Law (ROL) Rule of Law (ROL) - Lion Rouge	DRC DRC	55 55
Rule of Law (ROL) - Lion Rouge	DRC	33
Rule of Law (ROL) - Lion Rouge	DRC	40
Maritime Security (Observe AMLEP)	Ghana	15
LOAC & Human Rights	Ghana	36
1206 Human Rights Seminar - 1 of 2	Kenya	5
1206 Human Rights Seminar - 2 of 2	Kenya	4
LOAC & Human Rights	Mali	32
1206 Human Rights Seminar	Mauritania	15
Legal Aspects Cybersecurity	Morocco (CONUS	) 7
1206 Human Rights Seminar	Niger	17
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1206 Human Rights Seminar - 2 of 2	Uganda	107
1206 Human Rights Seminar - 1 of 2	Uganda	150
1206 Human Rights Seminar - 2 of 2	Uganda	125
1206 Human Rights Seminar - 1 of 2	Uganda	50

ΤΟΡΙϹ	COUNTRY	PARTICIPANTS
1206 Human Rights Seminar	Bahrain	24
Border Security	Egypt (CONUS)	7
Border Security	Jordan	34
1206 Human Rights Seminar LOAC & Human Rights 1206 Human Rights Seminar	Lebanon Lebanon Lebanon	25 25 34
LOAC & Human Rights Legal Aspects Combating Corruption	Lebanon Lebanon	34 40
Maritime Border Security	UAE	<del>4</del> 0 50
Action Officer WG	Uzbekistan	25
1206 Human Rights Seminar	Yemen	2 <i>3</i> 57
Legal Aspects Combating Corruption	Bosnia (CONUS)	8
1206 Human Rights Seminar LOAC & Admin Law	Bulgaria Bulgaria	35 36
1206 Human Rights Seminar	Croatia	48
Legal Aspects Combating Corruption 1206 Human Rghts Seminar - 1 of 2 1206 Human Rghts Seminar - 2 of 2	Czech Republic (CC Czech Republic Czech Republic	ONUS) 7 40 20
1206 Human Rights Seminar	Hungary	30
Dev. Prof Military & the Law	Kosovo	25
Maritime LE - Detention	Malta	18
Ops Law, ROE & RUF	Moldova	45
Legal Aspects Combating Terrorism	Palestinian Territor	ries 60
1206 Human Rights Seminar Ops Law for SOF 1206 Human Rights Seminar	Poland Poland Poland	49 30 7
1206 Human Rights Seminar	Romania	16
1206 Human Rights Seminar LOAC	Slovakia Slovakia	20 20
Western Hem. Wargame	Canada	N/A
Maritime Security & Domain Awareness	Australia (Regional	.) 50
Border Security	Bangladesh	20
Human Rights	Burma	40

ΤΟΡΙΟ	COUNTRY	PARTICIPANTS
Ops Law	Cambodia	28
Military Justice	Cambodia	30
Maritime Security	Kiribati (Oceania r	region) 40
Maritime Ops Law	Maldives	7
Maritime Ops Law (i.s.o. DTRA) Ops. Law	Philippines Philippines	30 46
Border Security & Cyber Law	Sri Lanka	34
Anti-Corruption	Thailand	50
Maritime Law Seminar	Vietnam	25
Legal Aspects Combating Corruption Mil Law Dev Pgm MLDP-I	Multinational Multinational	27 13
LOAC & Human Rights Legal Aspects Combating Terrorism Mil Law Dev Pgm MLDP-II	Multinational Multinational Multinational	23 32 7
LOAC & Human Rights Int'l Law of Mil. Operations	Multinational Multinational	16 21
Legal Aspects Def Suppt Civil Auth	Multinational	29
Legal Aspects Combating Corruption Border Security - Land & Maritime	Belize Belize	6 30
Military Law Maritime OPS Law	Brazil Brazil (CONUS)	400 6
Ops Law & PKO	Colombia	36
Ops Law & PKO	Colombia	45
Military Justice	Colombia	30
Ops Law & PKO	Colombia	40
LOAC & Human Rights (3)	Colombia	85
Ops Law - SOF	Colombia	40
Trial Advocacy Ops. Law & PKO	Colombia Colombia	30 39
Post-Conflict Law & Leadership	Colombia	350
LOAC, HR & Ops Law	Guatemala	42
LOAC & Human Rights	Honduras	22
COJUMA Regional Legal Conf	SOUTHCOM	N/A
AC Theater Synch Conf	AFRICOM	N/A
CC SCETWG	CENTCOM	N/A
US Legal Coordination Mtg	DRC	N/A
EC ESIC	Germany	N/A

ΤΟΡΙϹ	COUNTRY	PARTICIPANTS
SOCAFRICA FY15 Engagement WG AC SCETWG EC ESC EC SCETWG EC Legal Conference	Germany Germany Germany - EUCOM Germany - EUCOM Germany - EUCOM	M N/A
AC Mil Accountability Colloquium	Italy-IIHL	N/A
AC OLC Law Forum	, Malawi - AFRICOI	M N/A
PC CDWG	РАСОМ	N/A
PC Security Coop WG PC MILOPS Conf	Philippines (PACS) Philippines (PC M	
SC & NC SCETWG	SOUTHCOM	N/A
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Rule of Law	ISWOS	40
Rule of Law	ISWOS	20
Rule of Law Rule of Law Rule of Law	USCG IMOC USCG IMOC USCG IMOC	34 20 36

TOTAL PARTICIPANTS:

## Acronyms

	AFP HRO	Armed Forces of the Philippines Human Rights Office	IMET	International Military Educati
	AFRICOM	U.S. Africa Command	ΙΜΟር	U.S. Coast Guard Internationa
	AMLEP	Africa Maritime Law Enforcement Partnership	INL	International Narcotics and La
	AOR	Area of Responsibility	ISAF	International Security Assistan
	APCML	Asia Pacific Centre for Military Law (Australia)	ISIL	Islamic State in the Levant
	BDF	Botswana Defense Force	ISPS	International Ship & Port Faci
	DUF		ISWOS	U.S. Navy International Surfac
	CCDR	Combatant Commander	LADSCA	Legal Aspects of Defense Supp
	CENTCOM	U.S. Central Command	LAF	Lebanese Armed Forces
	CONUS	Continental United States	LCC	
	CTFP	Combating Terrorism Fellowship Program	LCHR	Legal Aspects of Combating C Law of Armed Conflict & Hun
	DIB	Defense Institution Building	LCT	Legal Aspects of Combating C
	DIILS	Defense Institute of International Legal Studies (U.S.)	LOAC	Law of Armed Conflict
	DISAM	Defense Institute of Security Assistance Management (U.S.)	LUAC	Law of Armed Connict
	DOD	Department of Defense (U.S.)	MDA	Maritime Domain Awareness
	DOJ	Department of Justice (U.S.)	MLDP	Military Law Development Pro
	DRC	Democratic Republic of Congo	MMSC	Model Maritime Service Code
	Dem		NATO	North Atlantic Treaty Organiz
	EUCOM	U.S. European Command	NAVSCIATTS	Naval Small Craft Instruction
	FARC	Revolutionary Armed Forces (Colombia)	NORTHCOM	U.S. Northern Command
	FARDC	Armed Forces of Congo	Noncom	0.0. Hormen Communa
	FBI	Federal Bureau of Investigation (U.S.)	PACOM	U.S. Pacific Command
	FY	Fiscal Year	RCAF	Royal Cambodian Armed Ford
			ROE	Rules of Engagement
	GCC	Geographic Combatant Command	RUF	Rules for the Use of Force
	GEF	Guidance for Employment of the Force		
	<b>HA/DR</b> Humanitarian Assistan	tarian Assistance & Disaster Relief	SMEE	Subject Matter Expert Exchange
			SOLARA	Stability Operations: Legal Asp
	IAAFA	Inter-American Air Forces Academy	SOUTHCOM	U.S. Southern Command
	IHL	International Humanitarian Law (a.k.a. LOAC)	USCG	United States Coast Guard
	IHRL	International Human Rights Law		
	ILOMO	International Law of Military Operations		

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